





Resources to Strengthen Adaptive Management for Livelihoods Programming in Emergency Settings

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Adaptive management (AM) acknowledges that there is often uncertainty around the best approach for addressing livelihoods challenges. Market systems and emergency contexts (in which markets operate) are constantly changing; adaptive management allows a program to adjust in response to those changes. However, humanitarian organizations have not embraced adaptive approaches as readily as the development sector, often due to the belief that the need for change is a failure of the initial needs assessment or not a reflection of good practice (ALNAP, p32). This brief focuses on how existing tools can be used for livelihoods and markets work in emergencies and complements Brief 1 in the series. While these tools can be used for adaptive management across many sectors, the guidance here focuses on how they can be used for livelihoods and markets applications in emergencies.

Adaptive Management: An intentional approach to making decisions and adjustments in response to new information and changes in context.

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AM is characterized by building in opportunities for structured and collective reflection, ongoing and real-time learning, course correction, and decision-making designed to improve effectiveness. While desired outcomes may be fixed determined by immediate needs, donor preferences, or other elements beyond the control of the organization—the pathway to reaching those livelihoods outcomes is not, even when using "tried and tested" approaches. For example, to improve food security, many agencies provide seeds and tools after a crisis, but if a team found that appropriate seeds were available in the market, they may pivot towards seed fairs or vouchers, which have been shown to be equally—if not more—effective (SPARC, p19). AM allows programs to adjust more quickly to changing contexts, new information or actors, and can test new theories about ways of working.

Managing adaptively is about having the internal systems to accept, work with, and learn from change, and using this learning to be more effective (Obrecht and Bourne, p45). SPARC's recent review of evidence found that "To make a difference for livelihoods...management must be adaptive. That requires not only flexible funding but also flexible procedures – with monitoring and learning." Using this approach allows humanitarian actors to have "robust decision-making in the face of uncertainty, with an aim to reducing uncertainty over time" (Picon and Wild, p2) so that they can embrace change, particularly market changes, as an opportunity.

A literature review done by <u>IDEAL</u> revealed three specific challenges to adaptive management in a humanitarian context: 1) the need for more decentralized decision-making, 2) the need for data to support adaptation, and 3) a lack of flexible funding. Brief 1 in this series provides deeper discussion on these three challenges. To support the practical steps needed to address these challenges, this brief provides a variety of resources; specifically focused on:

- Increasing Team Capacity
- Building Strategies that Adapt
- Addressing Operational Challenges (procurement, finance)
- Supporting Monitoring, Evaluation and Learning
- Improving Partnerships

Below you will find a summary of each tool as well as guidance on who in a team might be best placed to use the tool, where it fits in market and livelihood programming, and the level of difficulty for the targeted team member to use it (the tool's complexity).

## **TOOLS REVIEW**

#### Updated March 2022

| INCREASING TEAM CAPACITY (TEAM CULTURE, STAFF STRUCTURE, LEADERSHIP SUPPORT)  |   |   |                |  |
|---|---|---|----------------|--|
| RESOURCE (W/<br>HYPERLINK)  | SUMMARY   | POSSIBLE USES   | EASE OF<br>USE | WHO SHOULD USE<br>THIS TOOL?   |
| <u>AdaptScan</u>  | Provides tools, templates, and<br>facilitation notes for workshop<br>in which an ongoing market or<br>livelihoods project can incorporate<br>AM         | Building culture of adaptation,<br>developing plan for tracking change<br>processes, supporting shared vision for<br>change                     | Easy           | Program Team   |
| ADAPT Self-Assessment<br>Tool   | Provides a process and tool for self-<br>assessment on AM using a guided<br>questionnaire   | Use immediately after a market<br>assessment to ensure AM is built into<br>response design  | Easy           | Program Team,<br>Leadership, M&E<br>staff  |
| <u>Five Traits of Highly</u><br><u>Adaptive Leadership</u><br><u>Teams</u>    | Defines team and leadership<br>practices for making teams more<br>adaptive  | Team leadership should reflect on these<br>traits and incorporate suggested actions.<br>Exhibit 1 could be used as part of team<br>building day | Easy           | Team leadership  |
| Six Simple Rules for<br>Managing Complexity<br>without Getting<br>Complicated | Book and video clips that provide<br>leadership guidance on how to<br>manage the complex team dynamics<br>created in teams during adaptive<br>processes | Useful for building a staff structure and<br>team culture that supports adaptive<br>management and manages changes in<br>the market system      | Easy           | Team leadership  |
| Guide to Hiring Adaptive<br>Employees   | A tool to increase the likelihood of selecting staff members skilled in adaptive management   | Useful when writing job descriptions,<br>before interviewing, when doing annual<br>reviews, when thinking about team mix                        | Easy           | Those involved in the<br>recruitment process,<br>particularly HR and<br>program leadership |

| BUILDING STRATEGIES THAT ADAPT (THEORIES OF CHANGE, RESULTS CHAINS, LOGFRAMES)   |  |   |                 |  |
|--|--|---|-----------------|--|
| RESOURCE (W/<br>HYPERLINK)   | SUMMARY  | POSSIBLE USES   | EASE OF<br>USE  | WHO SHOULD USE<br>THIS TOOL?   |
| Knowing When to<br>Adapt: Decision Tree  | This very simple tool guides you<br>through the decision-making<br>process on how and when to make<br>adaptations and program changes  | Excellent starting point. May be used<br>alongside a market assessment or<br>reflection point—good for those who are<br>uncertain of how to begin   | Easy            | Program Team,<br>Leadership, M&E<br>staff, Operations<br>staff         |
| Market Systems<br>Development in<br>Fragile and Conflict-<br>affected Situations:<br>Lessons for Donors and<br>Implementers                          | Recommendations for MSD<br>programming in fragile contexts and<br>explanation of difference between<br>humanitarian approaches and MSD   | Use recommendations to shape<br>strategies and Theories of Change, as<br>well as to design monitoring approaches  | Easy            | Program Team,<br>Leadership, M&E<br>staff, Operations<br>staff, donors |
| <u>USAID Discussion Note:</u><br><u>Adaptive Management</u>  | Explores AM as one of the four<br>core principles of the Program<br>Cycle. Includes promising practices<br>and practical approaches on<br>how to operationalize adaptive<br>management at each phase of the<br>Program Cycle | Project design and planning, identifying<br>flexible contracting mechanisms,<br>appropriate MEL tools, and creating<br>enabling conditions (all are needed for<br>deeper market systems work) | Easy/<br>Medium | Project and MEL<br>staff implementing<br>USAID programs                |
| Making Adaptive<br>Rigor Work: Principles<br>and practices for<br>strengthening<br>monitoring, evaluation<br>and learning for adaptive<br>management | Guidance on how to establish<br>MEL processes across an adaptive<br>program cycle (see especially<br>Table 2)  | Incorporating flexibility into MEL<br>systems and processes (to help capture<br>market systems change), ensuring data<br>supports decision-making   | Easy/<br>Medium | Leadership and<br>MEL staff  |

#### BUILDING STRATEGIES THAT ADAPT (THEORIES OF CHANGE, RESULTS CHAINS, LOGFRAMES)

| RESOURCE (W/<br>HYPERLINK)   | SUMMARY   | POSSIBLE USES  | EASE OF<br>USE  | WHO SHOULD USE<br>THIS TOOL? |
|--|---|--|-----------------|------------------------------|
| Strategy Testing: An<br>Innovative Approach<br>to Monitoring Highly<br>Flexible Aid Programs | Section 3.2 provides steps and<br>templates that would be useful<br>during reflection exercises and when<br>adapting Theories of Change                       | Practical steps for incorporating<br>AM, including developing "adaptive<br>management plans", revising ToCs and<br>other strategic documents | Easy            | Project and MEL<br>staff     |
| <u>Theory of Change</u><br><u>Review as an Adaptive</u><br><u>Management Tool</u>            | This Lab Note outlines the steps<br>and actions required to review and<br>re-align a Theory of Change using<br>a process that promotes Adaptive<br>Management | Designing ToCs that capture market<br>system change, planning 'pause-and-<br>reflect meetings', revision of existing<br>ToCs                 | Easy            | Project and MEL<br>staff     |
| Adaptive Management<br>Tool: Concept Notes<br>System   | Provides an example from a market systems program of an approach to ensure inclusive program design   | Adaptive activity planning, particularly<br>over time. Helps to ensure adaptations<br>stay in line with high-level goals                     | Easy/<br>Medium | Project and MEL staff        |

| ADDRESSING OPERATIONAL CHALLENGES (OPERATIONS & FINANCE, WORKFLOW & DECISION-MAKING)                            |   |   |                 |  |
|---|---|---|-----------------|--|
| RESOURCE (W/<br>HYPERLINK)  | SUMMARY   | POSSIBLE USES   | EASE OF<br>USE  | WHO SHOULD USE<br>THIS TOOL?   |
| Incorporating CLA in the<br>Procurement Process   | Provides resources and advice on<br>using AM to design a procurement<br>process. Designed for USAID mission<br>staff, useful to any procurement<br>team working under USAID rules | During design of procurement processes<br>to allow for flexibility and innovation with<br>partners who are market actors  | Medium/<br>Hard | Procurement<br>officers and Team<br>Leadership,<br>especially when<br>implementing<br>USAID programs |
| Fit for Business:<br>Modifying Internal<br>Procurement Process<br>to Suit Adaptive MSD<br>Programs              | Identifies key principles for<br>modifying internal procurement<br>processes to allow for adaptation in<br>markets programming  | Useful for reflecting on which internal<br>systems may need to change to increase<br>the use of market systems approaches | Easy            | Procurement<br>officers and Team<br>Leadership   |
| <u>Using Contracts for</u><br><u>Adaptive Programming</u>   | Not a tool, but provides useful<br>principles for contracting in ways<br>that support adaptive programming  | Use to encourage discussion on the best contracting mechanisms to be used for specific livelihood and market activities   | Medium/<br>Hard | Contracting<br>Officers and Team<br>Leadership   |
| Incorporating CLA in<br>Solicitations   | Provides guidance on how to develop<br>solicitations that support adaptive<br>approaches, including sample<br>language  | Useful when developing solicitations for sub-grantees or responding to USAID calls for market and livelihoods activities  | Easy/<br>Medium | Procurement<br>officers and Team<br>Leadership   |
| Decisive Structures:<br>Procurement Format<br>Options for MSD<br>Programmes and Their<br>Different Implications | Provides specific guidance for issues<br>at the heart of MSD procurement,<br>discussing different options for<br>procurement  | Use to decide on approach to<br>procurement most appropriate to your<br>livelihoods or markets program                    | Easy            | Procurement<br>officers and Program<br>Leadership  |

| SUPPORTING MONITORING, EVALUATION AND LEARNING (CONTEXT, DATA & KNOWLEDGE MGMT, LEARNING APPROACH)   |   |  |                 |                              |
|--|---|--|-----------------|------------------------------|
| RESOURCE (W/<br>HYPERLINK)   | SUMMARY   | POSSIBLE USES  | EASE OF<br>USE  | WHO SHOULD USE<br>THIS TOOL? |
| Supporting Adaptive<br>Management:<br>Monitoring and<br>evaluation tools and<br>approaches   | An overview of tested MEL tools<br>useful when using adaptive<br>approaches   | Use as guidance to select most<br>appropriate tools for livelihoods and<br>markets program design and monitoring             | Easy            | Project and MEL<br>staff     |
| Monitoring Evaluation<br>and Learning for<br>Fragile States and<br>Peacebuilding<br>Programs: Practical<br>Tools for Improving<br>Program Performance<br>and Results | Guidance and tools for use in<br>complex environments, including<br>indicator development and 24 MEL<br>tools. Designed for peacebuilding,<br>but relevant to all adaptive<br>programming, including work on<br>livelihoods and markets | Useful at multiple points in the program<br>cycle: planning, implementation<br>monitoring, results monitoring,<br>evaluation | Easy/<br>Medium | Project and MEL<br>staff     |

| SUPPORTING MONITORING, EVALUATION AND LEARNING (CONTEXT, DATA & KNOWLEDGE MGMT, LEARNING APPROACH)                                    |  |   |                |                              |
|---|--|---|----------------|------------------------------|
| RESOURCE (W/<br>HYPERLINK)  | SUMMARY  | POSSIBLE USES   | EASE OF<br>USE | WHO SHOULD USE<br>THIS TOOL? |
| Putting Learning at<br>the Centre: Adaptive<br>Development<br>Programming in Practice   | Makes a clear case for putting<br>learning at the center of adaptive<br>programming. Annex 2 and 3 provide<br>program design tips and an adaptive<br>logframe example  | Identifying barriers to AM to be<br>addressed internally, improving strategic<br>documents such as program logframes  | Medium         | Project and MEL<br>staff     |
| <u>Causal Link</u><br><u>Monitoring Brief</u>   | CLM integrates design and<br>monitoring to support AM. This brief<br>provides 7 clear steps for using CLM<br>and guidance on complexity-aware<br>monitoring  | Use early on, immediately after market<br>mapping to think through which market<br>actors and activities are likely to produce<br>the desired impact, and then build MEL<br>processes around that logic | Medium         | Project and MEL<br>staff     |
| Building capability<br>by delivering results:<br>Putting Problem-Driven<br>Iterative Adaptation<br>(PDIA) principles into<br>practice | Provides action steps (see Figure 1)<br>for using PDIA to address complex<br>tasks where the solution is not<br>known at the beginning   | Use to support local solutions to market<br>barriers and build reflection into program<br>implementation  | Medium         | Project and MEL<br>staff     |
| Utilization-Focused<br>Evaluation Checklist<br>and guidance   | Begins with the premise that<br>evaluations should be designed<br>with careful consideration of how<br>they will be used. This resource<br>is a comprehensive checklist for<br>undertaking a utilization-focused<br>evaluation | Use to develop mid-term and final<br>evaluations that contribute to data driven<br>decision-making  | Hard           | Experienced<br>Evaluators    |

| IMPROVING PARTNERSHIPS (IMPLEMENTATION PARTNERS, DONOR RELATIONSHIPS, RESOURCE & BUDGETING)   |   |   |  |   |
|---|---|---|--|---|
| RESOURCE (W/<br>HYPERLINK)  | SUMMARY   | POSSIBLE USES   | EASE OF<br>USE                                       | WHO SHOULD USE<br>THIS TOOL?                            |
| <u>Follow the Rabbit:</u><br><u>Systemic Design</u><br><u>Field Guide</u>   | This workshop template and guide<br>goes through systemic project<br>design, with tools and exercises for<br>planning, workshops, and evaluation                                  | Help the team and partners to begin<br>thinking about market systems<br>approaches, get everyone on same<br>page re: implementation issues and<br>challenges; basis of workshop | Medium/<br>Easy for an<br>experienced<br>facilitator | Program team, local<br>partners (incl market<br>actors) |
| <u>Participatory Market</u><br><u>System Development</u><br>(PMSD) Roadmap  | A toolkit designed for participatory<br>mapping of market systems. Clear<br>concise tips, checklists, and action<br>points. Includes facilitator guides and<br>training materials | Use to help partners find their areas of complementarity, leverage points, and track changes in the system  | Easy   | Program team,<br>partners, and<br>market actor          |
| <u>CLA Toolkit: Engaging</u><br><u>Stakeholders</u>   | This section of the Toolkit provides<br>numerous resources for building<br>relationships with donors,<br>implementers, local government,<br>and others                            | Planning stakeholder consultations,<br>mapping collaboration efforts, co-<br>creation workshops   | Easy/<br>Medium                                      | Program team  |
| How to! Develop Strong<br>Partnership Agreements  | Provides guidance and examples on<br>developing a partnership agreement<br>with private sector partners   | Use to develop the outline of a partnership agreement and ensure that it is suitable for partnerships with market actors  | Easy   | Program Team and<br>Operations teams                    |
| Deepening the<br>Relationship: A<br>Stage-by-Stage Guide<br>to Strengthening<br>Partnerships<br>between Donors and<br>Implementers in MSD<br>Programmes | Aims to help donors and<br>implementers reconcile their<br>necessary but sometimes conflicting<br>needs   | Use to strengthen donor-implementer<br>relationships and ensure the smooth<br>running of market systems programs  | Easy/<br>Medium                                      | Program Team and<br>Operations teams                    |

# **ABOUT SCALE**

SCALE (Strengthening Capacity in Agriculture, Livelihoods, and Environment) is an initiative funded by USAID's Office of Bureau for Humanitarian Assistance (BHA) and implemented by Mercy Corps in collaboration with Save the Children. SCALE aims to enhance the impact, sustainability and scalability of BHA-funded agriculture, natural resource management, and off-farm livelihood activities in emergency and development contexts.

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### **PHOTO CREDITS**

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